recalling of troops or battleships or any backward step on the part of the United States at Vera Cruz until the mediation has been concluded.

Carranga's Acceptance is Vital.

With the United States and Huerta both agreeing to mediation the situation now revolves about Carranza. Without his consent and cooperation the mediation proceedings will be futile, for the United States already has stipulated thet they must include all factions in Mexico. With Carranza now holding the whip hand substantial concessions undoubtedly will have to be made to him in order to obtain his consent.

here contend that he is in no frame of mind to relinquish for a song the results

ing the opinion that he never would consent to mediation; that he certainly would not be a party to any proceedings which did not contemplate the estab-

brought about mediation to obtain a quick reply from Carranza.

Say Huerta Seeks to Temporize.

and to continue his policy of temporizing.

The most pessimistic acknowledge, however, that the new developments probably would afford the means of avoiding further bloodshed and permitting the United States to withdraw from a military campaign which, to say the least, has not been greeted with enthusiasm either in Congress or outside of Washington.

The Spanish Ambassador declined to-night to disclose the source of his unofficial information that Huerta had consented, but he acknowledged that he was hourly expecting a communication from the Mexican Minister of Foreign Affairs conveying the official information to the three South American diplomats,

gloomy situation of yesterday look a Mexican leaders to play both ends against trifle brighter and which were inter- the middle.

The first of these developments was government. definite information received at the United States for the first time to-day in for Vera Cruz.

The second development was the reestablishment of communication be- however, in the statement that the tween Vera Cruz and Mexico city. All Mexicans had already blown up several day yesterday this Government was of the railroad bridges between Vera cut off completely from communication Cruz and Mexico city. Reports from with the Mexican capital and this cir- Admiral Badger indicated that the cumstance added greatly to the alarm navy's work was practically finished at felt for the safety of Americans. Early Vera Cruz and that the bluejackets this morning, however, the wire facili- were ready to give way to Gen. Fun- terests of their fellow citizens, have ties were again reestablished and it is ston and his troops upon their arrival assumed here that this was done upon at Vera Cruz to-morrow. the orders of Gen. Huerta.

Other Nations Support Plan.

Arsentina nd Brazil are not the only as hostages reached the State Department of the European and of the other Latin American countries, one or two of them in Central countries, one or two of the infinite countries, one or two of the belief by him that Mexican America, expressed a desire to-day to add the weight of their influence to the belief by him that Mexican and the countries that in the countries that in the tribute of the studies for the filling and of the studies for the inhabitants. Therefore, in additional teritors of the States is gathered here to night. It in the United States is gathered here to night. It in the United States is gathered here to night. It in the United States is gathered here to night. It in the United States is gathered here to night. It in the United States is gathered here to night. It in the United States is gathered here

city reported more favorable, with refu- icans from the capital.

Good news came also from the United he controlled and also to maintain peace. the message was being sent." Ricey gave assurances that Carranza to a late hour to-night indicated enwould severely punish any Mexicans the couraging conditions in Mexico city, but reports from other sources were of the plain intimation was conto a late hour to-night indicated enported by Admiral Fletcher as having fully resumed their usual official duties this morning, but by the people of the city generally, as there were no shots form that the Navy first Carranae and the city generally. himself with Huerta.

Leaders Playing Both Ends.

This report from Consul Johnson con-

The mere fact, however, that Carranza sels. found it necessary to issue a note of that

The three Ambassadors representing was given out by the Navy Department States. The message received from Car- American countries.

Flushed by recent victories in the northern part of Mexico, his friends

of his labors of the last year or more. Carranza's representatives in Washington were quoted to-night as express-

ishment of the Constitutionalist forces in power in Mexico city. Steps will be taken immediately by the South American Powers that have

Zapata, whose stronghold has been in the southern part of Mexico, is not being considered in the present mediation situation. As soon as Carranza's consent to mediation has been obtained, if that is possible, negotiations will be undertaken to ascertain from all factions on what grounds a settlement may be obtained, not only of the present differences between Huerta and the United States but of the internal strife in Mexico itself. When these various propositions are submitted, the difficulties will just have begun.

If Huerta maintains the same stubborn attitude that he has in the past, progress will be hopeless. In fact many in Washington, while disposed to accept the most cheerful side of the new situation, doubted whether it would offer a permanent solution of the Mexican difficulties. They feared that Huerta had accepted the proposal of the South American governments merely to gain time

There were several developments in | ranza's nephew to-day is regarded as a the course of the day which made the typical example of the disposition of the

preted by some members of the Admin-From Vera Cruz also the Administrafetration as having a possible bearing Admiral Badger had declared martial law on Huerta's attitude toward the offer because he had been unable to persuade the civil authorities to set up an adequate

State Department this morning that the prosecution of actual hostilities, and Huerta had reversed his intention of they immediately demonstrated their useholding Americans as hostages and was fulness by establishing the fact that there permitting them to leave Mexico city are now no Mexican soldiers in the immediate vicinity of Vera Cruz.

Huerta Changes Front.

The news in regard to Huerta's re-It was learned to-day that Chile, versal of his decision to hold Americans which requires the adoption of different

adjustment of the situation. The names of this yesterday and immediately took of these countries were not made public, steps to assure Huerta that he was misbut it is understood that Honduras is taken. The United States acted through occupied by my forces. Entirely aside from the mediation tatives in Mexico city. As a result Sir with the laws of nations and the usages, ituation the Administration was more Cecil Spring-Rice, the British Ambas-and other Governments that I am vested and other Governments that I am vested the contract of the situation the Administration was more Cecil Spring-Rice, the British Ambasencouraged over the news from Mexico sador, notified Secretary Bryan to-day to-day than it has been for some time. that the dictator had ordered that facili- government in Not only were the conditions in Mexico | ties be given for the departure of Amer-

"The British Ambassador has in-States Consul at Matamoros, who is now formed us that he has a message from in Brownsville. Tex. He reported an interview which he had with Col. Ricey, one of Carranza's nephews. In this interview Col. Ricey assured the United States Government that Correct with Rritish Secretary Holles. A cruz with Rritish Secretary Holles. in Brownsville, Tex. He reported an Mexico city to the effect that the mis-States Government that Carranza would with British Secretary Hohler. A traindo everything possible to protect the load of Americans were being collected lives of Americans in the territory which in Mexico city to go to Vera Cruz when

ful relations with the United States. All other official reports received up veyed that Carranza would not ally Department ordered Admiral Fletcher to report in detail at the earliest possible moment on conditions in the Mex-

Removal of Refugees Rushed.

The work of removing American reffirmed the impression that has been ugees from Mexico continued to-day with growing in Washington that Carranza's increased vigor and the Administration recent note of defiance to the United was hopeful that within a day or two States was drawn chiefly for home con- most of the 3,000 Americans in the sumption and for the purpose of allay- southern republic would have taken Two Trains From Mexico City Bring ing sentiment in northern Mexico. | refuge aboard American and other ves-

character is serious, because it indicates the South American republics which that he recognizes the existance of an the South American republics which late to-night anti-American feeling which may flame have proposed mediation were busy toup any time and drive both Carranza and day conferring among themselves and Villa into open conflict with the United with the representatives of other Latin

Vera Cruz Accepts Martial Law and the People Hand Over Arms

WASHINGTON, April 26. Following the | tant matter of policing receipt of word from Vera Cruz that Admiral Fletcher had proclaimed martial law the Navy Department gave out this built in the Navy Department and means of persuasion and realizing the nosition of the Federal officials, Admiral Fletcher, in command of the shore forces

moved outside of the boundaries of the officials will be affected by Admiral to those As a result of their decision. Fletcher's orders."

Following is the text of Admiral the entire marninary of the government of Vera Cruz was thrown into a state of Fletcher's proclamation:

"The officials of the Mexican federa-

"While the municipal authorities at Vera Cruz decided yesterday to resume of the United States at Vera Cruz, was reluctantly obliged to proclaim martial law on Saturday. As the extent to which their duties, the Government officials of that city concluded that under the circumstances they could not consistently, as direct representatives of the Mexicum tion. direct representatives of the Mexican Government, werk under the immediate control of Leited States officers, although they offered to do so if our forces were city caused by the exodus of the Federal removed metable of the boundaries of the officials will be affected by Admiral

ENGLISHMEN WHO ARE TRYING TO AID U. S. REFUGEES



Admiral Sir Christopher Cradock, two members of his staff and, on the right in civilian clothes, Sir Lionel Carden, the British Minister to Mexico.

my command have informed me of their inability to continue in the discharge of the functions of their respective offices. Although the municipal authorities of the city, with a fine consideration for the incity, with a fine consideration for the incity. reply to my request resolved to continue in the performance of their respective duties, there is no provision in the munici-pal laws and ordinances for the perform-ance of many important functions of 'These facts have created a condition

with the power and responsibility of government in all its functions and branches throughout the territory above

The proper administration of such

"'Done at the city of Vera Cruz this twenty-sixth day of April, one thousand

"The absolute necessity which com-pelled the issuance of this proclamation if any kind of orderly government was

to be maintained appears to have bee universally recognized not only by th turned in by the inhabitants all day Sun-day in accordance with the Admiral's di-

"At the time of Admiral Fletcher's despatch about 1,000 rifles, 4,000 revolvers and 1,000 other weapons had been surrendered without trouble of any kind, and Admiral Fletcher reports all the depart-ments of the city government in full operation and order completely restored."

NO FIGHTING AT VERA CRUZ

No American Refugees.

"Although two trains have arrived at Vera Cruz from Mexico city to-day no American refugees have reached Santa Cruz and the afternoon train was practically empty.

"Admiral Fletcher sent out a twain this morning with 270 Mexicans who wished to leave Vera Cruz for Mexico city. Arrangements have been made with Mexicans to exchange refugees at a point about six miles out of the

a point about six miles out of the y twice a day. "Capt Tweedle of the British navy left on the afternoon train conveying despatches for Foreign Ministers in

Mexico city.
"The detachments of troops sent to The detachments of troops sent to guard the water works three miles to the northward and other troops sent six miles to the southward of the city have encountered no opposition and have not been molested in any way. Admiral Badger reports that there are no cases of yellow fever at either Vera Cruz or Tampico.

Vera Cruz or Tampico.

"Admiral Badger's despatch says:

"The navy's work is now nearly done and well done. Everything is quiet. Fighting has stopped and the civil government is started on the way. There will be about three thousand marines not belonging to the fleet. These with the army will make in the neighborhood of 7,000 men, ample for any possible contingency. ample for any possible contingency

tion of the State of Vera Cruz who were in office in Vera Cruz at the time of the landing of the United States forces under my command have informed me of their meability to command have informed me of their problities to command the common of the problem to the common of the commo READY TO DEFEND EL PASO rection of the commanding officer of the United States forces occupying said ter-

One Battery Kept Constantly Trained on Juarez as he may in his discretion think necessary for the proper organization and constantly Trained on Villa -Big Shipments of Ammunition for Villa Stopped by U. S. Officials at Border Town.

week from San Antonio. The three regiments of infantry from San Francisco, with Brig.-Gen. John J. Pershing in command, began to arrive lose to 6,000 regular troops.

The city is patrolled nightly by the military and one battery of artillery is being enforced. Ten cars containing ap-

proximately 3,000,000 rounds of Mauser ammunition have been stopped in transit between New Orleans and El Paso and ordered returned to the factory. The bills of lading which had been sent to the local banks were ordered returned. Embargo Enforced by Army.

The ammunition was consigned to Paso and was to have been sent on to

Juarez. Villa's supply of ammunition was Pedro and he was anxious to get the am-

munition across before the embargo went The embargo on arms and ammunition

has been taken in charge by the army. The customs service will have nothing to do with its enforcement except to cooperate with the army

the direction of Harold Kantner, who was here to demonstrate the first one made for Villa, will not be shipped. made for Villa, will not be shipped.

American refugees continue to reach Ei Paso from interior Mexico by the train-

Big Plants Closed Down

To-day's train carried 200 American and foreign refugees, including forty-six employees and officials of the Alvarado Mining and Milling Company at Parral. There were seventy-five 1 fugees from Parral and the remainder were from Tor-reon, Gomez Palacio and Chihuahua City. reon, Gomez Palacio and Chihuahua Ci P. O. Hawkins, assistant manager gees leaving freely on every train, but also the situation along the border was more quiet.

The proper administration of such such also the situation along the border was more quiet.

The proper administration of such such also the situation along the border was following statement:

The proper administration of such such allowing is patrolled nightly by the military and one battery of artillery is patrolled nightly by the Alvamando company, was in charge of the Alvamando company, was in charge of the company of the Alvamando company, was in charge of the company of the Alvamando company, was in charge of the Alvamando company. The departure of the Alvamando company was in charge of the Alvamando company. The departure of the Alvamando company was in charge of the Alvamando company. The departure of the Alvamando company was in charge of the total and the company of the Alvamando company was in charge of the company. The departure of the Alvamando company was in charge of the total and the company of the Alvamando company. The departure of the company was preatiled in the city is patrolled nightly and one battery of artillery and o down the mills and mines of this cor pany, throwing 2.500 Mexicans out of work.

Dr. Thomas Flannagan, who has been in Parral for the past twenty-five years and who came out to-day for the first time in five years, was also on the train. George C. Carothers, representing the American State Department, had an interview with Villa again to-day.

Senor R. Lubaran Capmany, Minister of Gobernacion in Carranza's Cabinet, arrived on the train with the refugees. It is said his visit here is connected with negotiations between Carranza and the American State Department. Senor Capmany announced that Car-

ranza has received hundreds of telegrams of congratulation from all over Mexico on his note to President Wilson. He confirmed the capture of Monterey by the rebel forces and said N. A. Amerano had been appointed Mayor. He said that operate with the army.

The two Moissant aeroplanes which were manufactured in New York under the direction of Harold Kantner, who was here to demonstrate the first one from Mexico city was frustrated, he said, the calculation of the first one from Mexico city was frustrated.

Badger Praises Men of Navy for Gallantry at Vera Cruz laws and evidnances heretofore enforced and such additional laws and regulations

duct" in the operations at Vera Cruz was but there was no delay. made public to-night at the Navy Departmade public to-night at the Navy Department. Admiral Badger does honor to those who died at Vera Cruz as well as to the living. The text of the order follows:

"The occupation of the city of Vera Cruz." "The occupation of the city of Vera Cruz,

Mexico, commenced on the forenoon of April 21, 1914, by the naval forces of the United States having been successfully concluded, the commander in chief desires to congratulate Rear Admiral F. F. Fletcher, U. S. N., in command of the United States naval forces on shore, and the officers and men of the landing force and of the supporting cruisers for their gallant conduct. The gallantry and expedition of the officers and men engaged in this enterprise undertaken on the spur in this enterprise undertaken on the spur of the moment and in the face of adverse

tions of the service.

conditions was in keeping with the tradi-

WASHINGTON, April 26.-An order is- by him in anticipation of just such an sued by Admiral Badger to-day congratu-lating the officers and the men of the fleet when the naval forces off Vera Cruz had in Mexican waters for their "gallant con-been reduced by the exigencies of the service much below its usual strength,

> cupation were already in the hands of our "For the subsequent measures

regretations taken to restore order to the city, renew its ordinary routine of business and pacify its inhabitants, Rear Admiral Fletcher and his officers and men miral Freiener and his officers and meadeserve great praise.
"Highest honor is accorded to those who gave up their lives gloriously in the service of their country, and the sympathy of the whole fleet goes out to their sor-

Known Here! successfully and well the duty required of them, and once again have demon-strated their preparedness, discipline, training and fidelity.

tions of the service.

"The Commander in Chief wishes to congratulate Rear Admiral Fletcher on the perfect working of the plans perfected force on shore. (Signed) BADGER."



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FLETCHER'S PLAN TO **GOVERN VERA CRUZ**

Admiral Reports the Regulations Framed Under the Martial Law.

TO BE A CIVIL GOVERNOR

He Will Be Subordinate to Commanding Officer of U. S. Forces.

Fletcher reported to-night that the following are the proposed regulations for to extend to the inhabitants of the ierthe establishment of the civil government

"Article 1. All functions of government, with due consideration for the ends to be legislative, executive and judicial, shall bereby accomplished." be vested in one official to be known as civil governor of territory affected here by one who shall at all times and as to the exercise of all his functions be sub- Fifty Americans and 350 Other Ferject and subordinate to the will and di-

duct of the governmental functions en-trusted to his charge with power to ap-there with about 400 foreigners. point and remove such officials, subordi-brought to Vera Cruz. time to time become necessary and may with city officia

Article 2. In organization and conduct of the government hereby created the civil governor and all the other officials shall be governed by the rules and provisions of the substantive and model laws of the republic of Mexico, the State of Vera Cruz and the municipality of Vera Cruz, which were in force and effect at the time of the occupation of the territory above de-scribed by the forces of the United States of America except in so far as the same may be modified by these or other regu-lations, decrees or orders to be hereafter promulgated by the commanding officer of the forces of the United States of America or the civil governor or any of the other officials acting under him as hereby provided. hereby provided.

Article 3. So far as possible the taxes and imposts, Federal and local, here-tofore regular levied and collected in the territory hereby affected shall continually to be levied and collected by the civil Governor and his subordinate officials without the creation of additional bur-dens or imposts except when required by unusual exigencies, either military or civil The expenses of the maintenance of the government hereby created shall be paid out of the moneys so received, and any surplus shall be disposed of as hereafte

surpus shall be disposed of as hereafter directed.

"Article 4. The civil Governor may appoint an official to have charge of the port and harbor of Vera Cruz who may exercise the functions of all the officials heretofore concerned in business carried on in all such connection with such specific powers as may be refer to the connection of the connection with such specific powers. cific powers as may hereafter be determined. Such official shall be known as the inspector of the port.

"Article 5. The collection, conservation

and disbursements of all revenues of every class, including those heretofore collected under Federal. State and municipal authority, shall be entrusted to a treasure under special regulations to be hereafte

Article 6. The administration of justice under Federal, State and mu as may hereafter be adopted shall be en-trusted to an official to be known as the Judge, who shall perform all the fun action came tions heretofore exercised in such terr

U. S. AIRSHIP DETECTS **BURNING OF BRIDGES**

WASHINGTON, April 26. Secretary Daniels was enthusiastic to-night over a telegram from Admiral Fletcher reporting scout work on the part of flying machines in Mexico. He pointed out that this was the first time that hydroaeroplanes had ever had the opportunity to demonstrate their efficiency in any difficulty on the part of the United States with any other country. Admiral Fletcher's despatch was dated 6 P. M. to-day, and said:

"Flying machine scout reports at Boca and Antigua discovered seven soldiers and found Antigua bridge intact. Railroad torn up for 200 yards on each side of the bridge. No soldiers were seen in the vicinity of Salmoral. Fires along railroad track to Jalapa. South of Vera Cruz the aeronaut saw the railroad bridges at Rico Moreno on road to water works burning and also two bridges at Boca Del Rico. Sighted Tejar, but saw no soldiers south of Vera Cruz."

tory by Federal Judges, State Judges of the first and second instance, Judge of the Civil Register, Judge of the Public Regision with the administration of Justice and such Judge may appoint such other Judges, secretaries, Government attorneys, notaries and other officials and agents as may hereafter be found convenient under special regulations to be hereafter adopted. "Article 7. The functions of municipal officials of the city as defined by the laws heretofore in effect shall be exercised by such persons as may bereafter be designated in accordance with the general pro-visions of these regulations and others that may hereafter be adopted.
"Article 8. Other functions and departments of government, including the post office, telegraphs, police, sanitation a all others that may require to be special

provided for shall be administered in accordance with orders or regulations to be hereafter adopted. "Article 9. The officials to be appointed as herein contemplated may be either Americans or Mexicans or any other rament hereby created as may be

REFUGEE TRAIN SAFE

WASHINGTON, April 26,-Adm Fletcher reported to-day that a train carrying fifty Americans and 350 other "He shall from time to time establish refugees had arrived at Vera

REBELS HARASS REFUGEES

Women and Children Reach Nogalet

and Appeal for Aid Bissee, Ariz., April 26.—Cana quiet to-day after the anti-Am onstration of yesterday. Am sular Agent Charles Montag

to their homes in the Mormon col Sonora after the occupation of t by the rebels have again come Douglas. driven out about eighte and promised them guarantees

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Severa brought an oil to The bat daybrea town and from the mutilate

PRACT Middles

> Tissourt Siven the Missouri

Every naception arluding the III